



**OFFICE OF THE ATTORNEY GENERAL
STATE OF ILLINOIS**

Lisa Madigan
ATTORNEY GENERAL

November 15, 2010

Kristen Curran
FOIA Officer
Village of Lisle
Via e-mail to:
kcurran@villageoflisle.org

RE: FOIA Pre-approval Request – 2010 PAC 9374

Dear Ms. Curran:

We have received from the Village of Lisle (Village) a written notice of its intention to assert the Section 7(1)(f) exemption in response to a Freedom of Information Act (FOIA) request submitted by [REDACTED]. The [REDACTED] FOIA request sought seven categories of documents relating to "2600 warrenville TIF". The Village claims that 118 pages of responsive records are exempt under Section 7(1)(f) because they contain opinions or relate to the formulation of policies or actions by the Village.

Section 7(1)(f) of the Freedom of Information Act (5 ILCS 140/7(1)(f)) allows withholding of:

[p]reliminary drafts, notes, recommendations, memoranda or other documents in which opinions are expressed, or policies or actions are formulated, except that a specific record or relevant portion of a record shall not be exempt when the record is publicly cited and identified by the head of the public body.

In *Harwood v. McDonough*, 344 Ill. App. 3d 242 (1st Dist. 2003), the Illinois Appellate Court ruled that "as a matter of public policy, section 7(1)(f) exempts from disclosure predecisional materials used by a public body in its deliberative process." *Id.* at 247. In considering the matter, the *Harwood* court adopted the defendant's argument that the word "preliminary" does not refer to the "posture of the particular document sought to be disclosed" but rather to "predecisional intra-agency communications." *Id.* at 247-248. The court noted that no previous Illinois cases interpreted the use of the word preliminary and, as such, stated that it was helpful to look to cases

interpreting the parallel language of the Federal Freedom of Information Act. The court determined that the exemption is intended to protect "predecisional, deliberative communications that are part of an agency's decision-making process." *Id.* at 248 (quoting *Parmalee v. Camparone*, No. 93 C 7362, 1998 WL 704181 (N.D. Ill October 1, 1998)).

With respect to the Village's Section 7(1)(f) assertion, the 118 pages at issue appear to fall within the scope of the Section 7(1)(f) exemption. These documents consist of draft and evaluative documents which constitute part of the Village's deliberative process concerning the TIF development project referenced in [REDACTED] FOIA request. Further, the Village has indicated that these records have not been publicly cited and identified by the head of the public body. Accordingly, the Village has met its initial burden of demonstrating that these records are exempt from disclosure under Section 7(1)(f).

If you have any questions, please feel free to contact me at (217) 782-9078. This letter shall serve to close this file.

Sincerely,

Cara Smith
Public Access Counselor

By: [REDACTED]

Matthew M. Sebek
Assistant Public Access Counselor

cc: [REDACTED]

9374 pa al 7(1)(f) prelim draft mun