



OFFICE OF THE ATTORNEY GENERAL
STATE OF ILLINOIS

Lisa Madigan
ATTORNEY GENERAL

July 21, 2011

Ms. Mary Baudino
Chief Administrative Director
Will County Coroner's Office
57 North Ottawa Street
Suite 412
Joliet, Illinois 60432

RE: FOIA Pre-Authorization Request – 2010 PAC 8068

Dear Ms. Baudino:

We have received and reviewed the written notice from the Will County Coroner's Office (Coroner) of its intention to deny disclosure of certain information under section 7(1)(c) of the Freedom of Information Act (FOIA) (5 ILCS 140/7(1)(c) (West 2010). Mr. Thomas Manzella of Block, Klukas & Manzella, P.C. requested copies of reports relating to the death of [REDACTED]. The Coroner's Office seeks preauthorization to withhold the responsive documents in their entirety.

Section 7(1)(c) of FOIA exempts from inspection and copying "[p]ersonal information contained within public records, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy, unless the disclosure is consented to in writing by the individual subjects of the information." The exemption defines "unwarranted invasion of personal privacy" as "the disclosure of information that is highly personal or objectionable to a reasonable person and in which the subject's right to privacy outweighs any legitimate public interest in obtaining the information."

DETERMINATION

A public body seeking to rely on the section 7(1)(c) exemption must show: 1) that the information is highly personal or that disclosure would be highly objectionable to a reasonable person; and 2) that the subject's right to privacy outweighs any legitimate public interest in obtaining the information. Under section 1.2 of FOIA (5 ILCS 140/1.2 (West 2010)), the public body has the burden of proving by clear and convincing evidence that a record is exempt.

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The Public Access Counselor has recognized that personal privacy interests in public records concerning the subject of a coroner's investigation, however, are limited. Although surviving family members "have a cognizable personal privacy interest in autopsy records relating to the death of a close relative, which interest must be considered" in determining whether such records are exempt from disclosure under section 7(1)(c), the privacy interests of surviving family members must be balanced against the legitimate public interest in obtaining the information. Ill. Att'y Gen. Pub. Acc. Op. No 10-003, issued October 22, 2010, at 6. Because the Coroner has a statutory duty to investigate the cause of a sudden or violent death (55 ILCS 5/3-3013 (West 2010)), the public has a legitimate interest in accessing records resulting from the performance of this public duty, at least to the extent that this interest is not outweighed by personal privacy rights. Ill. Att'y Gen. Pub. Acc. Op. No 10-003, issued October 22, 2010, at 7.

We have examined the autopsy reports carefully and have determined that the privacy interests of surviving family members do not justify withholding the reports in their entirety. Although surviving family members may consider the release of these reports to be objectionable, there is a considerable public interest in obtaining information about the cause of death in a case such as this where the decedent's death may be drug related. Furthermore, there is a substantial public interest in the Coroner's performance of his statutory duty to determine the cause of death in this matter. Therefore, the Coroner's use of the exemption in section 7(1)(c) to withhold the requested records in their entirety is **denied**.

The Coroner may, however, redact, pursuant to section 7(1)(c), portions of the records containing personal medical information of the decedent that is unrelated to the cause of death. This information is highly personal and its release would shed no light on the cause of the decedent's death. The approved redactions are highlighted in yellow on copies of the records that this office is providing only to the Coroner's Office.

If you have any questions, please contact me at (312) 814-2770. This correspondence shall serve to close this matter.

Very truly yours,

A solid black rectangular redaction box covering the signature of John Schmidt.

JOHN SCHMIDT
Senior Assistant Attorney General
Public Access Bureau

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Enclosure

cc: Mr. Thomas J. Manzella (will receive letter only)
Block, Klukas & Manzella, P.C.
19 West Jefferson Street
Joliet, Illinois 60432